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Americans Do IT Better: US Multinationals and the Productivity Miracle[†]

By NICHOLAS BLOOM, RAFFAELLA SADUN, AND JOHN VAN REENEN*

US productivity growth accelerated after 1995 (unlike Europe's), particularly in sectors that intensively use information technologies (IT). Using two new micro panel datasets we show that US multinationals operating in Europe also experienced a “productivity miracle.” US multinationals obtained higher productivity from IT than non-US multinationals, particularly in the same sectors responsible for the US productivity acceleration. Furthermore, establishments taken over by US multinationals (but not by non-US multinationals) increased the productivity of their IT. Combining pan-European firm-level IT data with our management practices survey, we find that the US IT related productivity advantage is primarily due to its tougher “people management” practices. (JEL D24, E23, F23, M10, M16, O30)

One of the most startling economic facts of recent years has been the reversal in the long-standing catch-up of Europe's productivity level with the United States. American labor productivity growth slowed after the early 1970s Oil Shocks but accelerated sharply after 1995. Although European productivity growth experienced the same slowdown, it has not enjoyed the same rebound (see Figure 1).¹ For example, Inklaar, Timmer, and van Ark (2008) show that US GDP per hour growth accelerated from 1.3 percent 1980–1995 to 2.2 percent 1995–2006, whereas in Europe productivity growth slowed from 2.3 percent to 1.4 percent. Although some part of the observed European slowdown may be due to labor market reforms getting less skilled workers into jobs,

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¹ Examples of early studies include Jorgenson (2001) and Oliner and Sichel (2000). Looking at more recent data, Jorgenson, Ho, and Stiroh (2008) document that average annual US labor productivity growth was similar in the 2000–2006 period to the 1995–2000 period (and well above the 1.5 percent of 1973–1995). Only after 2005 is there any sign of a return to more “normal” levels of productivity growth as IT prices declines have slowed.

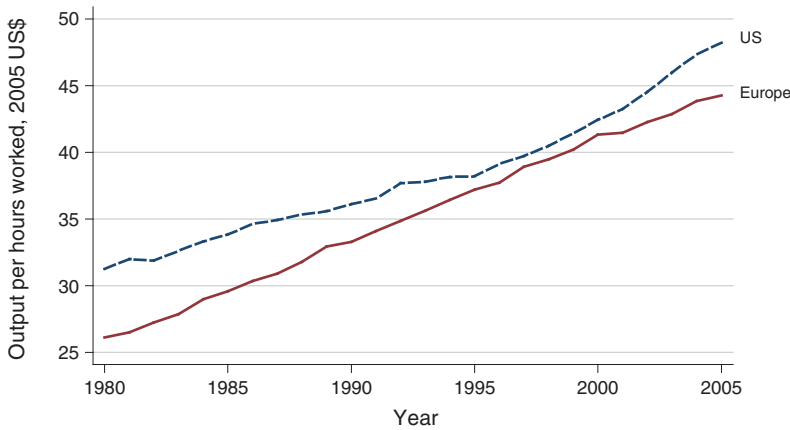


FIGURE 1. OUTPUT PER HOUR IN EUROPE AND THE UNITED STATES, 1980–2005

Notes: Productivity measured by GDP per hour in 2005 US\$ PPPs. The countries included in the “EU15” group are: Austria, Belgium, Denmark, Finland, France, Germany, United Kingdom, Greece, Italy, Ireland, Luxembourg, Portugal, Spain, Sweden, and Netherlands. Labor productivity measured as GDP per hour worked in 2005 US\$.

Source: The Conference Board and Groningen Growth and Development Centre, Total Economy Database.

most analysts agree there was still a substantial gap in productivity growth between the United States and European Union that has persisted. Nor has the recent recession changed this picture: US productivity growth appears to have continued to outstrip that in Europe (Gordon 2010).

Decompositions of US productivity growth show that a large fraction of this recent growth occurred in those sectors that either produce IT (information technologies) or intensively use IT. Closer analysis has shown that European countries had a similar productivity acceleration as the United States in IT-*producing* sectors (such as semiconductors and computers) but failed to achieve the spectacular levels of productivity growth in the sectors that *used* IT intensively—predominantly market service sectors, including wholesale, retail, and financial services (e.g., van Ark, O’Mahony, and Timmer 2008). In light of the credit crunch, the measured productivity gains in finance may prove illusory—which is why we focus on nonfinancial firms in the article—but the productivity gains in other sectors like retail and wholesale are likely to be real and persistent. Consistent with these trends, Figure 2 shows that IT intensity appears to be substantially higher in the United States than in Europe, and this gap has not narrowed over time. Given the common availability of IT throughout the world at broadly similar prices, it is a major puzzle why these IT related productivity effects have not been more widespread in Europe.

There are at least two broad classes of explanation for this puzzle. First, there may be some “natural advantage” to being located in the United States, enabling firms to make better use of the opportunity that comes from rapidly falling IT prices. These natural advantages could be tougher product market competition, lower regulation, better access to risk capital, more educated² or younger workers, larger market size, greater

²For example, if IT is complementary with human capital, then the larger stock of college educated workers in the United States than Europe may mean that productivity grows faster in the United States when IT prices are falling rapidly.

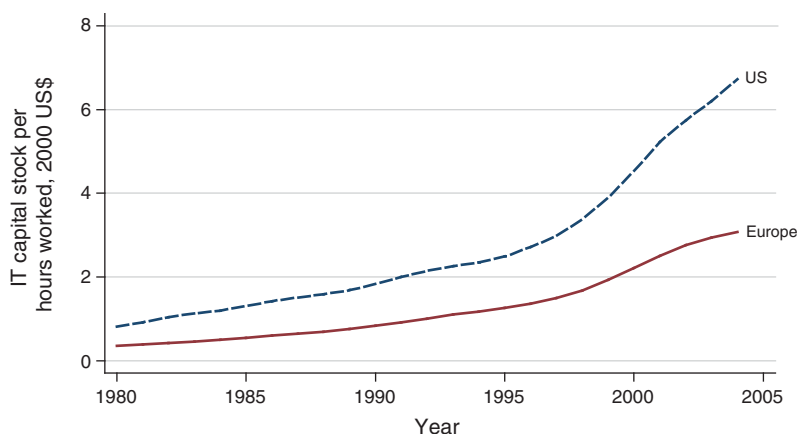


FIGURE 2. IT CAPITAL PER HOUR IN EUROPE AND THE UNITED STATES, 1980–2005

Notes: IT capital stock (in unit dollars) per hour worked. IT capital stock measured using perpetual inventory method and common assumptions on hedonics and depreciation. 2005 US\$ PPPs. The countries included in the “EU15” group are: Austria, Belgium, Denmark, Finland, France, Germany, UK, Greece, Italy, Ireland, Luxembourg, Portugal, Spain, Sweden, and the Netherlands. Labor productivity per hour worked in 2005 US\$ using PPPs.

Source: Timmer, Ypma, and Ark, “IT in the European Union: Driving Productivity Convergence?” Research Memorandum GD-67, Groningen Growth and Development Centre, October 2003, Appendix Tables, updated June 2005.

geographical space, or a host of other factors. A second class of explanations stresses that it is not the US environment *per se* that matters but rather the way that US firms are managed that enables better exploitation of IT (“the US management hypothesis”).³

These explanations are not mutually exclusive. In this article we sketch a model that has elements of both (see online Appendix B and Bloom, Sadun, and Van Reenen 2007). Nevertheless, one straightforward way to test whether the US management hypothesis has any validity is to *examine the IT performance of US owned organizations in a European environment*. If US multinationals partially transfer their business models to their overseas affiliates—and a walk into McDonald’s or Starbucks anywhere in Europe suggests that this is not an unreasonable assumption—then analyzing the IT performance of US multinational establishments in Europe should be informative. Finding a systematically better use of IT by American firms outside the United States suggests that we should take the US management hypothesis seriously. Such a test could not be easily performed with data only on plants located in the United States, because any findings of higher efficiency of plants owned by US multinationals might arise because of the advantage of operating on the multinational’s home turf (“home bias”).⁴

In this article, we examine the differences in IT related productivity between establishments owned by US multinationals, establishments owned by non-US multinationals, and purely domestic establishments. We exploit two distinct rich

³ Another possibility is international differences in productivity measurement (Blanchard 2004). This is possible, but the careful work of O’Mahony and Van Ark (2003) focusing on the same sectors in the United States and European Union, using common adjustments for hedonic prices, software capitalization, and demand conditions, still finds a difference in US-EU relative productivity growth rates.

⁴ Doms and Jensen (1998) find that plants owned by US multinationals have higher productivity than those of non-US multinationals. But since this study was based only on those located in the United States, it could just be a reflection of home bias.

and original panel datasets. The first is from the UK Census Bureau (the Office of National Statistics (ONS)) and contains over 11,000 establishments. The UK is a useful testing ground because (a) it has extensive foreign ownership with frequent ownership changes and (b) the UK Census Bureau has collected panel data on IT expenditure and productivity in both manufacturing and services since the mid-1990s. The second dataset is a firm-level panel covering seven European countries and combines our own international survey of management practices, a private-sector IT survey, and company accounting data. Although this European dataset is smaller, the use of observable measures of management practices allows a more direct test of the theory.

We report that foreign affiliates of US multinationals appear to obtain higher productivity than non-US multinationals (and domestic firms) from their IT capital and are also more IT intensive. This is true in both the UK establishment-level dataset and the European firm-level dataset. These findings are robust to a number of tests, including an examination of establishments before and after they are taken over by a US multinational compared to those taken over by a non-US multinational. Using our new international management practices dataset, we then show that American firms have higher scores on “people management” practices defined in terms of promotions, rewards, hiring, and firing.⁵ This holds true for both domestically based US firms as well as US multinationals operating in Europe. Using our European firm-level panel, we find these management practices account for most of the higher output elasticity of IT of US firms. This appears to be because people management practices enable US firms to better exploit IT.

Our article is related to several other literatures. First, there is a large body of work on the impact of IT on productivity at the aggregate or industry level.⁶ Second, there is growing evidence that the returns to IT are linked to the internal organization of firms. On the econometric side, Caroli and Van Reenen (2001); Bresnahan, Brynjolfsson, and Hitt (2002); and Crespi, Criscuolo, and Haskel (2007) find that internal organization and other complementary factors, such as human capital, are important in generating significant returns to IT. On the case study side, there is also a large range of evidence.⁷ Third, in a reversal of the Solow Paradox, the firm-level productivity literature describes returns to IT that are larger than one would expect under the standard growth accounting assumptions. Brynjolfsson and Hitt (2003) argue that this is due to complementary investments in “organizational capital” that are reflected in the coefficients on IT capital. Fourth, there is a literature on the superior establishment-level productivity of US multinationals versus non-US multinationals, both in the United States and in other countries.⁸ We suggest that the main reason for this difference is the way in which US multinationals use new technologies more effectively than other multinationals. Finally, our article is linked to the literature on multinationals

⁵It is plausible that higher scores reflect “better” management, but we do not assume this. All we claim is that American firms have different people management practices than European firms, and these are complementary with IT.

⁶See, for example, Basu et al. (2003) and Stiroh (2002, 2004).

⁷Blanchard et al. (2002) discuss a number of industry-specific examples. Baker and Hubbard (2004) is an excellent example of applying econometric techniques to a case study of on-board computers in the US trucking industry.

⁸See, for example, Doms and Jensen (1998) on US plants; Haltiwanger, Jarmin, and Schank (2003) on German plants; Criscuolo and Martin (2009) on British plants; and Benfratello and Sembenelli (2006) on Italian plants.

and comparative advantage. A recent body of theoretical work emphasizes the importance of firm-level comparative advantage in multinationals.⁹ In these models firms have some productivity advantage, which their multinationals transplant to their overseas affiliates. Our evidence on the systematically different people management practices of US overseas affiliates provides empirical support for this assumption. Interestingly, these results are also consistent with the literature reporting that US multinationals appear to be earning extremely high rates of return abroad from intangible capital (“dark matter”), particularly since the mid-1990s (e.g., McGrattan and Prescott 2008). Our results suggest one factor could be that the management practices of US multinationals enable them to more effectively use IT.

The structure of this article is as follows. Section I describes the empirical framework, the UK establishment-level data is described in Section II, and the results from this panel are presented in Section III. The European firm-level data is described in Section IV, and the results from this panel are presented in Section V. Section VI offers some concluding remarks. Appendices are all available on the *AER* website.

I. Empirical Modeling Strategy

We sketch our basic modeling strategy with more formal details in online Appendix B. Here, Section A describes the basic approach, and Section B describes the equations we can estimate when we do not directly observe management practices, as is standard in most economic datasets (this is the case for our UK establishment-level panel). By contrast, Section C describes the equations we are able to estimate when we *do* directly observe management practices (this can be implemented on our pan-European firm-level panel).

A. Basic Empirical Model

Consider the following production function:

$$(1) \quad Q_{it} = A_{it} O_{it}^{\alpha^O} C_{it}^{\alpha^C + \sigma O_{it}} L_{it}^{\alpha^L - \sigma O_{it}} K_{it}^{\alpha^K} M_{it}^{\alpha^M},$$

where Q denotes gross output of establishment (or firm) i in year t . A is a Hicks-neutral efficiency term, M denotes materials/intermediate inputs, L denotes labor, K denotes non-IT capital, C denotes computer/IT capital, and O is a measure of the firms’ management/organizational capital that is complementary with IT capital. This specification of the production function in equation (1) is a simple way of capturing the notion that IT (C) and management (O) are complementary if $\sigma > 0$ (Bresnahan et al. 2002). Equation (1) should be regarded as an approximation of a more flexible production function: we examine these more general production functions (such as the translog) in the empirical section and show that equation (1) is consistent with the

⁹For example, Helpman, Melitz, and Yeaple (2004); Antras, Garicano, and Rossi-Hansberg (2008); and Burstein and Monge-Naranjo (2009).

empirical results.¹⁰ We assume that all the exponents on the factor inputs are bounded by zero and unity to make sure the firm's optimization problem is well behaved (i.e., $0 \leq \{\alpha^L - \sigma O, \alpha^C + \sigma O, \alpha^K, \alpha^M, \alpha^O\} \leq 1$). This means the value of σ , α^L , and α^C are dependent on the scaling of O , so that, for example, doubling the units on O would halve the units on σ . Note that α^O could be equal to zero, so that increasing O would have no direct effect on firm output. Finally, we will generally consider O to be fixed in the short run (Section D relaxes this assumption).

We use lower case letters to indicate that a variable is transformed into natural logarithms, so $q_{it} \equiv \ln Q_{it}$, etc., and consider parameterizing the establishment-specific efficiency in equation (1) as $a_{it} = a_i + \gamma'z_{it} + \xi_{kt} + u_{it}$, where z are other observable factors influencing productivity—e.g., establishment age, region, and whether the establishment is part of a multiplant group. The ξ_{kt} are industry-time specific shocks that we will control for with a full set of three-digit industry (k) dummies interacted with a full set of time dummies.¹¹ Under these assumptions, equation (1) can be written

$$(2) \quad (q - l)_{it} = \alpha^C(c - l)_{it} + \alpha^K(k - l)_{it} + \alpha^M(m - l)_{it} \\ + (\alpha^C + \alpha^L + \alpha^M + \alpha^K - 1)l_{it} \\ + \sigma[(c - l)_{it} \times O_{it}] + \alpha^O \ln O_{it} + a_i + \gamma'z_{it} + \xi_{kt} + u_{it}.$$

Note that we choose to normalize on labor, as this makes it straightforward to test for constant returns by examining whether the coefficient on labor in equation (2) is significantly different from zero. In online Appendix C and Bloom, Sadun, and Van Reenen (2007) we consider the nonnormalized version (as in footnote 10) showing similar results.

Another implication of the idea that IT capital is complementary with specific types of management practices is that, *ceteris paribus*, firms with higher levels of O will have a greater demand for IT capital. We consider the IT intensity equation:¹²

$$(3) \quad (c - l)_{it} = \beta^O O_{it} + \varphi'w_{it} + \varsigma_{kt} + e_{it},$$

where w_{it} are controls, ς_{kt} are the industry-time shocks, e_{it} is an error term, and we expect β^O to be positive under complementarity of IT and O . It is worth noting that the estimates of equations (2) and (3) embody alternative identification

¹⁰A more flexible translog production relationship would be

$$\ln Q = \sum_{J=\{O,M,L,K,C\}} \alpha^J \ln X^J + \sum_{J=\{O,M,L,K,C\}} \left(\sum_{Z=\{O,M,L,K,C\}} \alpha^{JZ} \ln X^J \ln X^Z \right),$$

where a superscript denotes a factor input so $X^L = L =$ labor, etc. The second term on the right-hand side of this equation contains the term $\ln(X^O) \times \ln(X^C)$, the interaction between management and IT, which we find to be crucial in the empirical work.

¹¹We also experimented with year-specific four-digit dummies and explicit measures of output prices (up to the five-digit level) which generated very similar results to our baseline model with year-specific three-digit industry dummies.

¹²This is a first-order approximation to the nonlinear factor demand equation (B7) for IT in online Appendix B where the factor prices are common across firms in an industry for a given year. If $\sigma > 0$ then $\beta^O > 0$.

assumptions. For example, assume that there is exogenous variation in O_i across firms, but no exogenous variation in IT capital. Complementarity will imply that the factor demand equation for IT is a positive, but deterministic, function of O_i . Thus, equations of the form of (3) are useful to identify complementarity. By contrast, it will not be possible to identify the coefficient on IT capital (nor σ , the coefficient on its interaction with O_i) in the production function because IT capital has no firm-level variation conditional on O_i . In practice, however, the production function coefficients can be identified from adjustment costs or shocks to IT capital arising from falling prices and optimization errors (see online Appendix C). But examining the IT demand equation is a useful cross check on these results.

A key idea in this article is that $\bar{O}^{USA} > \bar{O}^{MNE} > \bar{O}^{DOM}$, where \bar{O}^{USA} is the mean level of management in US firms, \bar{O}^{MNE} the mean level in non-US multinationals and \bar{O}^{DOM} , the mean level in domestic firms. We describe below two different empirical strategies to test this hypothesis, which vary according to the availability of data on O .

B. Testing the Model when O is Unobserved

Basic Production Function.—When O is unobserved, given its complementarity with IT, we expect to see systematic differences in the elasticity of output with respect to IT capital in equation (2) between US and other firms. In order to test this hypothesis we estimate the following production function for different sectors (e.g., IT intensive and non-IT intensive):¹³

$$\begin{aligned}
 (4) \quad (q - l)_{it} &= \alpha^{C,DOM}(c - l)_{it} + \alpha^K(k - l)_{it} + \alpha^M(m - l)_{it} \\
 &+ (\alpha^{C,DOM} + \alpha^L + \alpha^M + \alpha^K - 1)l_{it} \\
 &+ \alpha^{C,USA}[(c - l) \times D^{USA}]_{it} \\
 &+ \alpha^{C,MNE}[(c - l) \times D^{MNE}]_{it} + a_i + \delta^{USA} D_{it}^{USA} \\
 &+ \delta^{MNE} D_{it}^{MNE} + \gamma/z_{it} + \xi_{kt} + u_{it},
 \end{aligned}$$

where D_{it}^{USA} denotes that the establishment is owned by a US firm in year t and D_{it}^{MNE} denotes that the establishment is owned by a non-US multinational enterprise (the omitted base is that the establishment belongs to a nonmultinational domestic firm denoted “DOM”).¹⁴ If our model is correct, then empirically when we estimate equation (4) we should find $\hat{\alpha}^{C,USA} > \hat{\alpha}^{C,MNE} > \hat{\alpha}^{C,DOM}$, i.e., a greater productivity effect of IT in US multinationals than in non-US multinationals or domestic

¹³In the robustness section we estimate equation (4) separately across different two- and three-digit industries.

¹⁴We could not reject the hypothesis that UK multinationals had the same productivity and output elasticity of IT capital as other non-US multinationals.

establishments.¹⁵ Note that the final inequality ($\hat{\alpha}^{C,MNE} > \hat{\alpha}^{C,DOM}$) is less of a clean test as domestic firms may be quite different from multinationals on a number of dimensions, whereas non-US multinationals are a more credible “control group” for US multinationals. A related hypothesis is that US multinationals are more productive than non-US multinationals and domestic firms, i.e. $\hat{\delta}^{C,USA} + \hat{\alpha}^{C,USA}(c - l)_{it} > \hat{\delta}^{C,MNE} + \hat{\alpha}^{C,MNE}(c - l)_{it} > \hat{\delta}^{C,DOM} + \hat{\alpha}^{C,DOM}(c - l)_{it}$. This has to be evaluated at a particular level of IT intensity, but since the overall mean of $\ln(C/L)$ is close to zero, a test of the equality of the multinational dummies is presented at the base of every table.

Another implication of the idea that US firms have an advantage in the use of IT is that, ceteris paribus, they will have a greater demand for IT capital. Consequently, we estimate the IT intensity equation equivalent to equation (3):

$$(5) \quad (c - l)_{it} = \beta^{USA} D_{it}^{USA} + \beta^{MNE} D_{it}^{MNE} + \varphi'w_{it} + \varsigma_{kt} + e_{it},$$

where w_{it} are controls, ς_{kt} the industry-time shocks, and e_{it} is an error term. The hypothesis of interest is, of course, whether $\hat{\beta}^{USA} > \hat{\beta}^{MNE} > 0$ with a focus on the first inequality, $\hat{\beta}^{USA} > \hat{\beta}^{MNE}$.

Since the significance of the $US \times \ln(C/L)$ interaction (the $\alpha^{C,USA}$ coefficient in equation (4)) may capture unobservable factors beyond managerial differences, we perform an extensive range of tests to check the robustness of our results. These are detailed below.

Subsample of Establishments that are Taken Over.—One concern with our empirical strategy is that US firms may “cherry pick” the establishments with the highest IT productivity. This would generate a higher IT coefficient for American firms, but this would only be due to positive selection. To tackle this issue we focus on a subsample of UK establishments that have been taken over at some point in the sample period. Prior to the takeover we find no evidence of differential coefficients on IT in establishments subsequently targeted by US firms versus non-US firms. But after the takeover we find that establishments acquired by US firms have significantly higher IT productivity than those taken over by other firms.

Unobserved Heterogeneity.—In all specifications, we choose a general structure of the error term that allows for arbitrary heteroskedasticity and autocorrelation over

¹⁵ A more general form of the production function is one where we allow all the factor inputs (x_{it}^j) to differ by ownership status:

$$q_{it} = \sum_{J=\{M,L,K,C\}} \alpha^{J,DOM} x_{it}^J + \sum_{J=\{M,L,K,C\}} \alpha^{J,USA} D_{it}^{USA} x_{it}^J + \sum_{J=\{M,L,K,C\}} \alpha^{J,MNE} D_{it}^{MNE} x_{it}^J + a_i + \delta^{USA} D_{it}^{USA} + \delta^{MNE} D_{it}^{MNE} + \gamma'z_{it} + \xi_{kt} + u_{it}.$$

Note that although we will estimate this equation in some specifications, empirically the interactions between the non-IT factor inputs and ownership status are not significantly different from zero. The one interaction that does stand out is between the US ownership dummy and IT capital: the coefficient on IT capital is significantly higher for US establishments than for other multinationals or domestic establishments. We also cannot reject the hypothesis that all ownership types have the same return to scale parameter so we generally impose this.

time. But there could still be establishment-specific unobserved heterogeneity. So, we also generally include a full set of establishment-level fixed effects (the “within-groups” estimator). The fixed-effects estimators are more demanding, as they control for unobservable omitted variables correlated with IT that generate an upward bias for the coefficient on IT capital.

One aspect of unobserved heterogeneity is establishment-specific prices that will not be fully controlled for by the fixed effects and the industry dummies interacted with time dummies (see Foster, Haltiwanger, and Syverson 2008). Empirically, the dependent variable in equation (4) is revenue, not physical units, so we are estimating “revenue productivity” equations rather than physical productivity equations, and we should interpret the coefficients on the factor inputs as reflecting both the technological parameters and a mark-up term.

To investigate this, we will estimate the “revenue productivity function,” allowing for monopolistic competition following Klette and Griliches (1996) and De Loecker (2011). Essentially this implies including additional terms for four-digit output interacted by ownership type to the empirical analog of equation (4). Note, however, differential mark-ups for American firms cannot easily explain one of our findings that the coefficient on IT is significantly larger for US firms, *but the other factor coefficients appear to be the same across multinationals types*. If US firms are able to command a higher output price for IT capital, this is consistent with the idea that IT improves quality (rather than simply increasing output) by more for American multinationals than other multinationals. This higher IT-related quality would be reflected in a firm-specific higher mark-up for IT-intensive US firms. This is consistent with our theoretical story.

Endogeneity of the Factor Inputs.—We take several approaches to check the robustness of our results to the endogeneity issue, accepting that there is no “magic bullet” to this problem, which is still an active area of econometric research (see Akerberg et al. 2008, for a survey). In particular, we present results using a version of the Olley-Pakes estimator (1996) allowing for multiple capital inputs, and the “System GMM” estimator of Blundell and Bond (1998, 2000). In both cases we find a much higher IT coefficient for US firms in the production function. We also present IT intensity equations derived from the first-order conditions of the model and find that US firms have significantly higher IT capital intensities than other firms, especially in the IT-intensive sectors.

Heterogeneity in the Coefficients by Industry.—We allow for considerable heterogeneity by including fixed effects and industry effects interacted with time dummies. But the fact that the gap in US-EU productivity growth is so concentrated in the so-called “IT-intensive sectors” suggests breaking down the regression estimates along these lines. We follow exactly the same classification as Stiroh (2002) to divide our sample into those which intensively *use* IT versus the rest of the sample (he based these on the flow of IT services in total capital services). These are predominantly service sectors such as wholesale, retail, and business services but also include several manufacturing sectors such as printing and publishing (see online Table A1). We interpret this sectoral breakdown as indicating which sectors in Europe have the greatest *potential* (i.e., highest σ) to benefit from IT enabled innovations if firms are

able to adopt the appropriate complementary organizational practices.¹⁶ Blanchard (2004) and Blanchard et al. (2002) give many examples of these from various in-depth case studies. One could argue, for example, whether or not Stiroh was correct in classifying retail in the IT-intensive sector, but this is beside the point—retail is a sector that had fast productivity growth in the United States post-1995, and not in Europe. Our hypothesis is that part of this difference was due to different management practices which enabled US retailers to efficiently exploit IT enabled innovations in retail.¹⁷ If that was the case, then estimating equation (4) by different industry sectors should reveal a much stronger $US \times \ln(C/L)$ interaction in the “IT-intensive sectors” than in the other industries. We also go further, estimating the production functions separately by each two-digit sector, in particular breaking down the IT-intensive sector into subindustries such as retail and wholesale.

C. Testing the Model Using Direct Measurement of Firm Management Practices

A more direct way to test whether US firms have higher levels of O (i.e., $\bar{O}^{USA} > \bar{O}^{MNE}$) is to use explicit measures of management. For this purpose, we collected our own data on management practices based on the methodology in Bloom and Van Reenen (2007). We empirically measure O by an index of the “people management” in the firm which combines indicators of best practice in hiring, promotions, pay, retention, and removing underperformers (see below and online Appendix A). We focus on these people management aspects of firm organization because the econometric and case-study evidence suggest that these features are particularly important for IT. The successful deployment of IT requires substantial changes in the way that employees work, including the ability to decentralize decision making so employees can experiment. High outcomes on our people management scores will reflect this.¹⁸

We show that this index of people management is higher in US multinationals than in non-US multinationals (and domestic firms). In particular, US firms tend to be more aggressive in promoting and rewarding high performing workers and removing underperforming workers.¹⁹ We combine the measures of people management with firm-level panel data from accounting information and an alternative source

¹⁶We think this division is most appropriate as it does not rely on our subjective judgement. We consider other sectoral breakdowns such as using the industry level IT services share in Europe rather than the US and the IT to value added ratio. We obtain similar results from this. We also looked at a finer level of disaggregation by industry (such as splitting out retail and wholesale—see Section III).

¹⁷Retailing has shifted from a low-tech industry focused on shifting boxes from producer to consumer to an industry whose main activity is trading information by matching goods to consumer demand on a near continuous basis, where IT is an integral part of this process.

¹⁸For example, the organizational measure in Bresnahan, Brynjolfsson, and Hitt (2002) covers six measures which relate to the way that employees are managed (three questions on teamwork, two on decentralization over pace and methods of work, and one on employee involvement).

¹⁹The econometric and case-study evidence suggest that these features of people management are particularly important for IT. The successful deployment of IT requires substantial changes in the way that employees work, which is highly intensive in people management. For example, Hunter et al. (2001) describe how IT radically changed the organization of US banks in the 1980s. The introduction of ATMs substantially reduced the need for tellers. At the same time PCs allowed staff to locate on the bank floor and directly sell customers mortgages, loans, and insurance, replacing bank managers as the primary sales channel for these products. IT also enabled regional managers to remotely monitor branches. This led to a huge reduction in branch-level management, an extensive realignment of job responsibilities, and major human-resources reorganization for senior bank managers. We discuss in more detail the empirical measures in the online Data Section.

of IT data described below. Using this new European firm-level panel database we estimate an augmented form of equation (4):

$$\begin{aligned}
 (6) \quad (q - l)_{it} = & \alpha^{C,DOM}(c - l)_{it} + \alpha^K(k - l)_{it} + \alpha^M(m - l)_{it} \\
 & + \sigma[(c - l)_{it} \times O_i] + \alpha^O \ln O_i \\
 & + (\alpha^{C,DOM} + \alpha^L + \alpha^K + \alpha^M - 1)l_{it} \\
 & + \alpha^{C,USA}[(c - l) \times D^{USA}]_{it} + \alpha^{C,MNE}[(c - l) \times D^{MNE}]_{it} \\
 & + a_i + \delta^{USA} D_{it}^{USA} + \delta^{MNE} D_{it}^{MNE} + \gamma' z_{it} + \xi_{kt} + u_{it}.
 \end{aligned}$$

If our hypothesis is correct that the higher coefficient on IT in the production function for US multinationals is due to their management practices, then we would predict that $\sigma > 0$ and that $\alpha^{C,USA}$, the coefficient on the interaction between IT intensity and the US multinational dummy, $[(c - l) \times D^{USA}]_{it}$, would be insignificant once we condition on $[(c - l)_{it} \times O_i]$. We will show that this is indeed the case in our European panel dataset. Note that this does not imply that management is unimportant without IT, nor that management matters only in certain sectors. Rather we are arguing these practices may be particularly important when combined with IT enabled innovations in the high productivity growth sectors of the “productivity miracle” period.

D. Models of Adjusting Management Practices

To what extent does O change over time at the firm level? There is limited empirical evidence here, but many case studies suggest that management practices are difficult to change for incumbents. Microeconomic studies of responses to external shocks such as deregulation (e.g., Olley and Pakes 1996) or trade liberalization (e.g., Pavcnik 2002) suggest that much aggregate change in productivity is driven by reallocation, entry, and exit rather than simply incumbent plants increasing their productivity. Some theoretical models are built on the assumption that the efficiency of establishments is fixed at birth (e.g., Jovanovic 1982; Melitz 2003). So, in the short run, the assumption of quasi-fixed management practices seems plausible, and we exploit this in our estimation.

In the longer run, however, management practices are variable to some degree. Online Appendix B discusses some formal models where we allow management practices to be endogenously chosen by the firm. The first extension is to allow practices to be transferred when one firm takes over another firm. As with recent trade theory (e.g., Antras, Garicano, and Rossi-Hansberg 2008), we assume that a multinational can transfer its management practices overseas (subject to some cost). This generates predictions of a distinctive dynamic pattern for the productivity-IT relationship for establishments taken over by US multinationals, which we find in the takeover subsample (see Section IB).

Online Appendix B also discusses allowing management practices to be adjustable even for establishments that are not taken over (with and without adjustment costs) and shows that the key predictions are robust to this extension. We also discuss how our modeling structure relates to Basu et al. (2003), who also consider a formal model of productivity dynamics when there is complementarity between IT and organization.²⁰

II. Establishment-Level Panel Data from the UK Census

We use two main datasets in the article which are drawn from several sources. A full description of the datasets appears in online Appendix A. The first is an original UK establishment-level panel constructed from combining multiple datasets within the UK Census Bureau. We present results from this data in Section III. The second is a firm-level panel dataset across seven European countries. This combines our own survey of management practices, an establishment-level IT panel, and European firm-level accounting data. We describe the data in detail in Section IV and present the results in Section V. Both datasets are unbalanced panels—i.e., we do not condition on the subsample of firms that are alive throughout the time period.

The basis of the UK data is a panel of establishments covering all sectors of the UK private sector called the Annual Business Inquiry (ABI). It does not include financial services, which is a virtue given the difficulty of measuring productivity in these sectors, as the financial crisis has amply demonstrated. The ABI is similar in structure and content to the US Annual Survey of Manufacturing (ASM), and it contains detailed information on revenues, investment, employment, and material/intermediate inputs. However, unlike the US ASM, it also covers the nonmanufacturing sector from the mid-1990s onward. This is important, because the majority of the sectors responsible for the US productivity acceleration are outside manufacturing, such as retailing and wholesaling.²¹ We were also able to obtain access to several surveys of establishment-level IT expenditure conducted annually by the UK Census Bureau, which we then matched into the ABI using the establishment's reference number. The dataset is unique in containing such a large sample of establishment-level longitudinal information on IT and productivity.

We build IT capital stocks from IT expenditure flows using the perpetual inventory method and following Jorgenson (2001), keeping to US assumptions about depreciation rates and hedonic prices. We considered several experiments by changing our assumptions concerning the construction of the IT capital stock using alternative assumptions over depreciation rates and initial conditions.²²

²⁰In Appendix B of Bloom, Sadun, and Van Reenen (2007) we show how IT adjustment costs could help rationalize these TFP dynamics. See also Basu et al. (2003).

²¹The new US Longitudinal Business Database includes services but does not have information on IT or non-IT investment (see Davis et al. 2006).

²²First, because there is uncertainty over the exact depreciation rate for IT capital, we experimented with a number of alternative values. Second, we do not know the initial IT capital stock for ongoing establishments the first time they enter the sample. Our baseline method is to impute the initial year's IT stock using as a weight the establishment's observed IT investment relative to the industry IT investment. An alternative is to assume that the plant's share of the industry IT stock is the same as its share of employment in the industry. All methods gave similar results.

TABLE 1—UK DESCRIPTIVE STATISTICS BROKEN DOWN BY MULTINATIONAL STATUS
(normalized to 100 for the 3-digit SIC and year average)

	Employment	Value added per employee	Gross output per employee	Non-IT capital per employee	Materials per employee	IT capital per employee
US multinationals						
Mean	162.26	127.96	123.63	129.61	123.81	152.13
Standard deviation	297.58	163.17	104.81	133.91	123.35	234.41
Observations	569	569	569	569	569	569
Other multinationals						
Mean	148.58	113.71	115.22	120.65	116.02	119.58
Standard deviation	246.35	107.87	86.50	126.83	107.63	180.34
Observations	2,119	2,119	2,119	2,119	2,119	2,119
UK domestic						
Mean	68.78	89.86	89.69	86.33	89.29	83.95
Standard deviation	137.72	104.50	102.09	127.16	129.37	188.30
Observations	4,433	4,433	4,433	4,433	4,433	4,433

Note: These are 2001 values from our sample of 7,121 establishments in the UK data (ABI matched with IT data from QICE, BSCI, and FAR).

Furthermore, we present results using an entirely different measure of IT usage based on the number of workers in the establishment who use computers (taken from a different survey, the E-Commerce Survey). Qualitatively similar results were obtained from all methods.

Our final dataset runs from 1995 through 2003, but there are many more observations after 1999. After cleaning, we are left with 21,746 observations with positive values for all the factor inputs. The results are robust to conditioning on three continuous time series observations per firm but are weaker if we start conditioning on many more observations as we induce increasing amounts of selection bias.

There are many small and medium-sized establishments in our sample²³—the median establishment employs 238 workers. The establishments are larger than average for the UK economy because the sampling frames for the ABI and, in particular, the IT surveys, deliberately oversample larger units. We did not find evidence that this causes any sample selection bias for a comparison of US multinationals to non-US multinationals.²⁴ Average IT capital is about 1 percent of gross output at the unweighted mean (1.5 percent if weighted by size) or 3 percent of value added. These estimates are similar to the UK economywide means in Basu et al. (2003).

We have large numbers of multinational establishments in the sample. We can identify ownership using the Annual Foreign Direct Investment registry, which we also use to identify takeovers (from changes in ownership). About 8 percent of the establishments are US owned, 31 percent are owned by non-US multinationals, and 61 percent are purely domestic. Multinationals' share of employment is even higher, and their share of output higher still. Table 1 presents some descriptive statistics

²³ Online Table A2 sets out the basic summary statistics of the sample.

²⁴ See Section A8 in online Appendix A. There was some evidence that response rates were lower for small domestic firms, however, suggesting we have a disproportionate number of the larger domestic firms. Since these larger establishments are likely to be more productive, it will be harder to reject our hypothesis that domestic establishments have lower productivity than multinationals. Nevertheless, we are more confident in the comparison within the multinational set (i.e., US versus non-US) than between multinationals and domestic establishments.

for the different types of ownership, all relative to the three-digit industry average. Labor productivity, as measured by output per employee, is 24 percent higher than average for US multinational establishments and 15 percent higher than average for non-US multinational establishments. This suggests a 9 percentage point productivity premium for US establishments as compared to other multinationals. But US establishments also look systematically larger and more intensive in their non-labor input usage than other multinationals. US establishments have 14 percentage points more employees, use about 8 percentage points more intermediate inputs per employee, and 9 percentage points more non-IT capital per employee than other multinationals. Most interesting for our purposes, though, the largest gap in factor intensity is for IT: US establishments are 32 percentage points more IT intensive than other multinationals. Hence, establishments owned by US multinationals are notably more IT intensive than other multinationals in the same industry.

III. Results from the UK Establishment Panel

A. Main Results

In Table 2 we examine the output elasticity of IT in the standard production function framework described in Section II (these are all different implementations of equation (4)). Column 1 estimates the basic production function, including dummy variables for whether or not the plant is owned by a US multinational (“USA”) or a non-US multinational (“MNE”) with domestic establishments being the omitted base. US establishments are 7.1 percent more productive than UK domestic establishments, and non-US multinationals are 3.9 percent more productive. This 3.2 percent ($= 0.0712 - 0.0392$) difference between the US and non-US multinationals coefficients is also significant at the 5 percent level (p -value $= 0.021$) as reported at the base of the column.²⁵

The second column of Table 2 includes the IT capital measure. This enters positively and significantly and reduces the coefficients on the ownership dummies. US establishments are more IT intensive than other establishments, but this accounts for only about 0.2 percentage points of the initial 3.2 percent productivity gap between US and non-US multinational establishments. Column 3 includes two interaction terms: one between IT capital and the US multinational dummy, and the other between IT capital and the non-US multinational dummy. These turn out to be very revealing. The interaction between the US dummy and IT capital is positive and significant at conventional levels. According to column 3, doubling the IT stock is associated with an increase in productivity of 6.3 percent ($= 0.0428 + 0.0202$) for a US multinational but only 4.6 percent ($= 0.0428 + 0.0036$) for a non-US multinational. Note that non-US multinationals are not significantly different from domestic UK establishments in this respect: we cannot reject the possibility that the coefficients on IT are equal for domestic UK establishments and non-US multinationals. It is the US establishments that are distinctly different. The reported $US \times \ln(C/L)$ interaction tests for significant

²⁵This implies that about two-thirds (6 percentage points of the 9 percentage point gap) of the observed labor productivity gap between US and other multinationals shown in Table 1 can be accounted for by our observables, such as greater non-IT capital intensity in the US establishments, but a significant gap remains.

TABLE 2—ESTIMATES OF THE UK PRODUCTION FUNCTION ALLOWING THE IT COEFFICIENT TO DIFFER BY OWNERSHIP STATUS

Dependent variable:	ln(Q/L) (1)	ln(Q/L) (2)	ln(Q/L) (3)	ln(Q/L) (4)	ln(Q/L) (5)	ln(Q/L) (6)	ln(Q/L) (7)	ln(Q/L) (8)
	All sectors	All sectors	All sectors	IT using intensive sectors	Other sectors	All sectors	IT using intensive sectors	Other sectors
Fixed effects	NO	NO	NO	NO	NO	YES	YES	YES
USA $\times \ln(C/L)$			0.0202*** (0.0072)	0.0380*** (0.0128)	0.0120 (0.0084)	0.0093 (0.0085)	0.0368*** (0.0144)	-0.0060 (0.0098)
USA ownership \times IT capital per employee								
MNE $\times \ln(C/L)$			0.0036 (0.0045)	-0.0011 (0.0062)	0.0062 (0.0060)	0.0010 (0.0042)	-0.0003 (0.0064)	0.0008 (0.0053)
Non-US multinational \times IT capital per employee								
$\ln(C/L)$		0.0457*** (0.0024)	0.0428*** (0.0029)	0.0373*** (0.0038)	0.0457*** (0.0039)	0.0152*** (0.0030)	0.0123** (0.0051)	0.0157*** (0.0036)
IT capital per employee								
$\ln(M/L)$	0.5575*** (0.0084)	0.5474*** (0.0083)	0.5477*** (0.0083)	0.6216*** (0.0142)	0.5067*** (0.0104)	0.4031*** (0.0178)	0.5018*** (0.0279)	0.3606*** (0.0210)
Materials per employee								
$\ln(K/L)$	0.1388*** (0.0071)	0.1268*** (0.0068)	0.1268*** (0.0068)	0.1106*** (0.0093)	0.1459*** (0.0092)	0.0900*** (0.0159)	0.1056*** (0.0228)	0.0666*** (0.0209)
Non-IT capital per employee								
$\ln(L)$	-0.0052* (0.0027)	-0.0112*** (0.0027)	-0.0111*** (0.0027)	-0.0094** (0.0037)	-0.0121*** (0.0036)	-0.1986*** (0.0217)	-0.1279*** (0.0319)	-0.2466*** (0.0279)
Labor								
USA	0.0711*** (0.0140)	0.0641*** (0.0135)	0.0733*** (0.0144)	0.0440** (0.0213)	0.0892*** (0.0189)	0.0214 (0.0224)	0.0451 (0.0366)	-0.0070 (0.0242)
USA ownership								
MNE	0.0392*** (0.0079)	0.0339*** (0.0078)	0.0372*** (0.0093)	0.0149 (0.0134)	0.0441*** (0.0124)	0.0081 (0.0103)	0.0173 (0.0172)	-0.0008 (0.0126)
Non-US multinational								
Observations	21,746	21,746	21,746	7,784	13,962	21,746	7,784	13,962
Test USA $\times \ln(C/L) =$ MNE $\times \ln(C/L)$, p -value			0.0320	0.0035	0.5272	0.3622	0.0094	0.5210
Test USA = MNE, p -value	0.0206	0.0232	0.0113	0.1755	0.0151	0.5545	0.4301	0.8145

Notes: The dependent variable in all columns is the log of gross output per employee. The time period is 1995–2003. The estimation method in all columns is OLS. Columns 6 to 8 include establishment-level fixed effects. Standard errors in brackets under coefficients in all columns are clustered by establishment (i.e., robust to heteroskedasticity and autocorrelation of unknown form). All columns include a full set of three-digit industry dummies interacted with a full set of time dummies and as additional controls: dummies for establishment age (interacted with a manufacturing dummy), region, multiestablishment group (interacted with ownership type), and a dummy for IT survey. See online Table A1 for definition of IT using intensive sectors. “Test USA $\times \ln(C/L) =$ MNE $\times \ln(C/L)$ ” is a test of whether the coefficient on USA $\times \ln(C/L)$ is significantly different from the coefficient on MNE $\times \ln(C/L)$, etc.

***Significant at the 1 percent level.

**Significant at the 5 percent level.

*Significant at the 10 percent level.

differences in the output-IT elasticity between US multinationals and UK domestic establishments. The key test, however, is whether the IT coefficient for US multinationals is significantly different from the IT coefficient for other multinationals. The row at the bottom of Table 3 reports the p -value of tests on the equality between the $USA \times \ln(C/L)$ and the $MNE \times \ln(C/L)$ coefficient (i.e., $H_0: \alpha^{C,USA} = \alpha^{C,MNE}$), showing that the coefficients are significantly different at the 5 percent level.

To investigate the industries that appear to account for the majority of the productivity acceleration in the United States we split the sample into “IT using intensive sectors” in column 4 and “Other sectors” in column 5. Sectors that use IT intensively account for most of the US productivity growth between 1995 and 2003. These include retail, wholesale, business services, and high-tech manufacturing like printing/publishing. The US interaction with IT capital is much stronger in the IT-using sectors, and it is not significantly different from zero in the other sectors (even though we

TABLE 3—ROBUSTNESS TESTS OF THE UK PRODUCTION FUNCTION

	(1)	(2)	(3)	(4)	(5)	(6)
	Baseline specification	Value added	All inputs interacted	Alternative IT measure	Full “translog” interactions	EU and non-EU MNEs
Dependent variable:	ln(Q/L)	ln(VA/L)	ln(Q/L)	ln(Q/L)	ln(Q/L)	ln(Q/L)
USA × ln(C/L)	0.0368**	0.0681**	0.0328**	0.0672**	0.0334**	0.0376***
USA ownership × IT capital per employee	(0.0144)	(0.0319)	(0.0141)	(0.0258)	(0.0140)	(0.0145)
MNE × ln(C/L)	−0.0003	−0.0179	0.0002	0.0070	−0.0012	
Non-US multinational × IT capital per employee	(0.0064)	(0.0166)	(0.0065)	(0.0126)	(0.0062)	
ln(C/L)	0.0123**	0.0290***	0.0126**	0.0262***	0.0330	0.0120**
IT capital per employee	(0.0051)	(0.0110)	(0.0050)	(0.0082)	(0.0460)	(0.0051)
USA × ln(M/L)			0.0334			
USA ownership × materials per employee			(0.0376)			
MNE × ln(M/L)			0.0080			
Non-US multinational × materials per employee			(0.0236)			
USA × ln(K/L)			0.0241			
USA ownership × non-IT capital per employee			(0.0368)			
MNE × ln(K/L)			−0.0142			
Non-US × non-IT capital per employee			(0.0134)			
EU MNE						0.0063
EU ownership						(0.0198)
Non-EU MNE						−0.0603
Non-EU-non-USA ownership						(0.0489)
EU MNE × ln(C/L)						0.0016
EU ownership × IT capital per employee						(0.0064)
Non-EU MNE × ln(C/L)						−0.0140
Non-EU-non-USA × IT capital per employee						(0.0157)
Observations	7,784	7,784	7,784	2,155	7,784	7,784
Test USA × ln(C) = MNE × ln(C), <i>p</i> -value	0.0094	0.0103	0.0224	0.0216	0.0138	
Test USA = MNE, <i>p</i> -value	0.4301	0.9638	0.3620	0.2244	0.3852	
Test on joint significance of all the interaction terms, excluding IT interactions (<i>p</i> -value)			0.3752			
Test on joint significance of all the US interaction terms, excluding IT per employee (<i>p</i> -value)			0.6216			
Test on all the other MNE’s interaction terms, excluding IT per employee (<i>p</i> -value)			0.2723			
Test on additional “translog” terms, <i>p</i> -value					0.0000	
Test USA = EU, <i>p</i> -value						0.3216
Test USA = non-EU, <i>p</i> -value						0.0815
Test [USA × ln(C/L)] = [EU × ln(C/L)], <i>p</i> -value						0.0120
Test [USA × ln(C/L)] = [non-EU × ln(C/L)], <i>p</i> -value						0.0123

Notes: The dependent variable in all columns is the log of gross output per employee, except (2) which is value-added per employee. All columns are for only the sectors that use IT intensively (see online Appendix A1). The time period is 1995–2003. The estimation method is OLS. All columns also include (the log of) non-IT capital per worker (K/L), materials per worker (M/L) and labor (L). All columns except 4 include establishment fixed effects. Standard errors in brackets under coefficients are clustered by establishment (i.e., robust to heteroskedasticity and autocorrelation of unknown form). All columns include a full set of three-digit industry dummies interacted with a full set of time dummies and as additional controls: dummies for establishment age (interacted with a manufacturing sector dummy), region, multiestablishment group (interacted with ownership type), and IT survey (except column 4). The IT measure in column 4 is the ln(fraction of workers using computers). Column 5 includes all the pairwise interactions of materials, labor, IT capital, and non-IT capital, and the square of each of these factors. “Test USA × ln(C/L) = MNE × ln(C/L)” is a test of whether the coefficient on USA × ln(C/L) is significantly different from the coefficient on MNE × ln(C/L), etc.

***Significant at the 1 percent level.

**Significant at the 5 percent level.

*Significant at the 10 percent level.

have twice as many observations in those industries). The final three columns include a full set of establishment fixed effects. The earlier pattern of results is repeated; in particular, column 7 demonstrates that US establishments appear to have a significantly higher coefficient on their IT capital stocks than other

multinationals (and domestic firms).²⁶ A doubling of the IT capital stock is associated with 1.2 percent higher productivity for a domestic or non-US multinational, but 4.9 percent higher productivity for an establishment owned by a US multinational.²⁷

Quantification.—The results in column 7 of Table 2 report a US coefficient on IT capital stock that is about 3.7 percent higher than for domestic firms or non-US multinationals. Given that IT intensity over the period of 1995 to 2004 was rising at about 22 percent per year in both the US and EU (Timmer and van Ark 2005), this implies a faster growth rate of labor productivity of US establishments in the IT-intensive sector of about 0.81 percentage points per year ($= 0.22 \times 3.7$ percent). IT-intensive industries account for about half of aggregate employment so that this higher coefficient—if applied to the US economy—would imply that aggregate US labor productivity would rise at about 0.4 percent a year faster than in Europe ($= 0.5 \times 0.81$) between 1995 and 2004. Since actual US labor productivity growth over this period was at least 0.8 percent higher than in Europe, this coefficient would suggest that about half of the US productivity miracle was related to the stronger relationship between productivity and IT in the US than in Europe.

B. Robustness Tests of the Production Function Results

Table 3 presents a series of tests showing the robustness of the main results—we focus on the fixed effects specification, which is the most demanding, and on the IT intensive sectors, which we have shown to be crucial in driving our result. The first column represents our baseline production function results from column 7 in Table 2. The results are similar if we use value-added-based specifications (see column 2), so we stay with the more general specification using gross output as the dependent variable.

Transfer Pricing and Mark-Ups.—Since we are using multinational data, could transfer pricing be a reason for the results we obtain? If US firms shifted more of their accounting profits to the United Kingdom than other multinationals this could cause us to overestimate their productivity. But this would suggest that the factor coefficients on other inputs, particularly on materials, would also be systematically different for US establishments (see the discussion on establishment-specific prices above). To test this, column 3 estimates the production function with a full set of interactions between the US multinational dummy and *all* the factor inputs (and the non-US multinational dummy and all the factor inputs). None of the additional non-IT factor input interactions are individually significant, and the joint test at the bottom of the column of the additional interactions shows that they are jointly insignificant.²⁸ We cannot reject the

²⁶ We were also concerned that the IT interaction could be driven by the presence of labor in the denominator of both the dependent variable and the interaction, so we reestimated without normalizing any of the variables by labor. The US interaction with IT was still significantly different from the non-US multinational interaction with IT (p -value = 0.040). See also the results in Bloom, Sadun, and Van Reenen (2007).

²⁷ At the overall sample mean of IT intensity, the implied productivity premium of US multinationals over non-US multinationals is 2.6 percent, but this rises to 5.0 percent when evaluated at the IT intensity of the average US multinational establishment.

²⁸ For example, the joint test of all the US interactions except the IT interaction has a p -value of 0.62.

specification of equation (4) in column 1 of Table 3 as a good representation of the data versus the more general interactive models of column 3.²⁹ This experiment also rejects the general idea that the productivity advantage of the United States is attributable to differential mark-ups, because then we would expect to see significantly different coefficients on *all* the factor inputs, not just on the IT variable.

As a second test of differential mark-ups we follow Klette and Griliches (1996) and De Loecker (2007) by controlling for four-digit industry output (disaggregated by ownership type). The estimated mark-ups (inverse elasticities of demand) were significantly higher for multinationals than domestic firms, but the US multinationals did not have significantly higher mark-ups than nonmultinationals (p -value of difference = 0.404). More importantly, the US IT coefficient remained significantly greater than the non-US multinational coefficient (p -value of difference = 0.010).³⁰

Mismeasurement of IT Capital Stock?—One concern is that we may be underestimating the true IT stock of US multinationals and this could generate a positive coefficient on the interaction term, because of greater measurement error for the US establishments. For example, US multinationals may pay lower prices for IT than non-US multinationals. To tackle this issue we turn to an alternative IT survey (the E-commerce Survey, see online Appendix A) that has data on the proportion of workers in the establishment who are using computers. This is a pure “stock” measure so it is unaffected by the initial conditions concern.³¹ In column 4 we replace our IT capital stock measure with a measure of the proportion of workers using a computer. Reassuringly, we still find a positive and significant coefficient on the US interaction with computer usage.

Functional Forms.—We tried including a much broader set of interactions and higher order terms (a “translog” specification), but these were generally individually insignificant. Column 5 shows the results of including all the pairwise interactions of materials, labor, IT capital, and non-IT capital and the square of each of these factors. The additional terms are jointly significant, but the key US interaction with the IT term remains basically unchanged (it falls slightly from 0.0368 in the baseline specification to 0.0334) and remains significant.

Stronger Selection Effects for US Multinationals because of Greater Distance from the UK?—A further issue is that US firms may be more productive in the United Kingdom because the United States is geographically further away than the average non-US multinational (in our data most foreign multinationals are European if they are not American). This would generate a strong US selection bias if only

²⁹The p -value = 0.38 on this test. We also investigated whether the coefficients in the production function regressions differ by ownership type and sector (IT intensive or not). Running the six separate regressions (three ownership types by two sectors) we found that the F-test rejected at the 1 percent level the pooling of the US multinationals with the other firms in the IT-intensive sectors. In the non-IT-intensive sectors, by contrast, the pooling restrictions were not rejected. Details are available from the authors on request.

³⁰See online Appendix Table A7.

³¹The initial conditions concern is that our estimate of the initial IT capital stock could be systematically incorrect for US multinationals relative to other multinationals. Our IT capital stock measure is theoretically more appropriate as it is built analogously to the non-IT stock and is comparable to best practice existing work. The E-Commerce Survey is available for three years (2001 to 2003), but the vast majority of the sample is observed only for one period, so we do not control for fixed effects.

the most productive firms are able to overcome the greater fixed costs of distance. To test this we divide the non-US multinational dummy into European versus non-European firms. Under the distance argument, the non-European firms (e.g., Japanese multinationals) would have to be more productive to be able to set up greenfield establishments in the UK. According to column 6, however, the IT coefficient for the US multinationals is significantly higher than the IT coefficient for the non-European multinationals (p -value = 0.012), as well as higher than the IT coefficient on the European multinationals. Again, it is the US multinationals that appear to be different.

Industry Heterogeneity.—We allow for industry heterogeneity by including fixed effects, industry dummies interacted with time dummies, and estimating separately for IT-using sectors. We also considered further heterogeneity of the IT coefficients by estimating the production functions separately by each two-digit and three-digit industry but did not find much further systematic heterogeneity.³² For example, in the two-digit estimations, 70 percent of the IT-using sectors had positive $US \times \ln(C/L)$ interactions compared to only 42 percent of the “non-IT sectors.”³³

One experiment was to estimate separately for the retail and wholesale sector, which have been large contributors to faster US productivity growth since 1995. For these 3,846 observations, the coefficient on the $US \times \ln(C/L)$ interaction is 0.0413 with a standard error of 0.0208.³⁴ In the remaining IT-intensive sectors outside retail/wholesale the coefficient on the $US \times \ln(C/L)$ interaction is 0.0347 with a standard error of 0.0181. Consequently, our results are not simply driven by the retail and wholesale sector.³⁵

Controlling for Endogenous Inputs.—We are also concerned about the endogeneity of the factor inputs attributable to unobserved transitory shocks. It is worth noting, however, that for endogeneity to rationalize our empirical results this would need to arise: (i) *only* for IT capital and not the other factor inputs; (ii) *only* for US multinationals; and (iii) *only* in the sectors responsible for the US productivity miracle. Such a bias is possible, of course, but it is not obvious what alternative hypothesis would induce exactly these types of correlations.

Nevertheless, we reestimated the production functions using a version of the Olley-Pakes estimator (1996) that allows for two observable capital stocks, IT and non-IT (a straightforward extension of the basic model as discussed in Akerberg et al. 2008).

³²We also estimated production functions separately for the IT-producing sectors (see Appendix Table A1). We could not reject that these could be pooled with the non-IT-intensive sectors when estimating the baseline specification (p -value = 0.619).

³³Furthermore, the only significantly negative interactions between IT and the US multinational dummy were for some non-IT-using sectors. See online Appendix Table A8.

³⁴This is reassuring, as manipulating the transfer prices of intermediate inputs is more difficult in retail/wholesale than in manufacturing, as intermediate inputs generally are purchased from independent suppliers.

³⁵See columns 1 and 2 of online Appendix Table A9. Another possible explanation for the apparently higher productivity of IT is that US multinationals may be disproportionately represented in specific industries in which the output elasticity of IT is particularly high. The interaction of IT capital with the US dummy then would capture omitted industry characteristics rather than a “true” effect linked to US ownership. To test for this, we include in our regression as an additional control the percentage of US multinationals in the specific four-digit industry and its interaction with IT. The interaction was positive but statistically insignificant, and the coefficient on the $US \times \ln(C/L)$ interaction remains significant and largely unchanged with a coefficient (standard error) of 0.035 (0.015).

We also used the “System GMM” estimator of Blundell and Bond (1998, 2000), which relies on a different set of identification assumptions to address the endogeneity of the factor inputs. These estimators are discussed in online Appendix C with the results presented in online Appendix Table C1. In both cases the main finding—that the output-elasticity of IT for US multinationals is much larger than the output-elasticity of IT for non-US multinationals—is robust, even though the coefficients are estimated less precisely than under our baseline within-groups estimates.³⁶

Multiple Establishments Belonging to the Same Parent.—Some establishments may belong to the same multinational (or domestic) corporation, even at a point of time. As a robustness test we allowed the standard errors to be clustered at this higher level, with little difference to the results (e.g., the p -value on the test of the difference in the $US \times \ln(C/L)$ interaction effects was 0.004). We also collapsed the data to this higher level of aggregation and reestimated, which again gave similar results.³⁷ This is unsurprising, as 84 percent of the observations were single-firm establishments.

Unmeasured Software Inputs for US Establishments.—Could the $US \times \ln(C/L)$ interaction reflect greater unmeasured software inputs for US establishments? Although this is certainly possible when we compare US multinationals with domestic establishments, it is less likely when we compare US multinationals with non-US multinationals because a priori there is no reason to believe that they have higher levels of software. It could, however, be a problem if US firms were globally larger than other multinationals (software has a large fixed cost component so will be cheaper per unit for larger firms than smaller firms). To address this issue, we included a measure of the “global size” of the multinational parent of our establishments. In our UK ABI data, US and non-US multinationals are similar in their median global employment size. As a more direct test, we introduce an explicit interaction term between the global size of the parent firm (defined as the log of the total number of worldwide employees) and IT capital in a specification identical to baseline specification in column 1 of Table 3. The interaction between global size and IT is insignificant, and the US interaction with IT remained significant (at the 1 percent level) and significantly different from the non-US multinational interaction with IT at the 10 percent level.³⁸ So this does not appear to support a large role for software inputs driving the superior US productivity of IT.³⁹ Nevertheless, to

³⁶The coefficient on the $US \times \ln(C/L)$ interaction in the GMM system estimator is 0.0524 with a standard error of 0.0192, and this is significantly different from the non-US multinational interaction at the 10 percent level. The underlying theoretical model of Olley-Pakes does not easily allow us to simply include interactions, so we estimated the production function separately for the three ownership types (US multinationals, non-US multinationals and domestic UK establishments). The output-IT elasticity for US multinationals is twice as large as that of non-US multinationals.

³⁷For example, the coefficient (standard error) on the key US and IT interaction in column 1 of Table 3 was 0.0456 (0.183).

³⁸The global size variable was available only for a subsample of 2,205 observations (from the baseline sample of 7,784). When we reran the baseline specification on this smaller subsample, the US interaction with IT was 0.042 (instead of 0.037 in the baseline) and significant at the 1 percent level. When we included the global size term the point estimate rose to 0.043 (the point estimate on the global size \times IT interaction was -0.0015 , insignificant at conventional levels). See online Appendix Table A9, column 5.

³⁹We also used a measure of software capital constructed analogously to our main IT capital variable (see online Appendix A). In our data, software expenditure includes a charge for software acquired from the multinational’s

TABLE 4—UK IT INTENSITY EQUATIONS

	(1)	(2)	(3)	(4)	(5)	(6)
Dependent variable:	ln(C/L)	ln(C/L)	ln(C/L)	ln(C/L)	ln(C/L)	ln(C/L)
Sectors		IT-using			IT-using	
	All	intensive	Other	All	intensive	Other
	sectors	sectors	sectors	sectors	sectors	sectors
USA	0.2629***	0.3393***	0.2085***	0.2406***	0.3129***	0.1927***
USA ownership	(0.0461)	(0.0717)	(0.0600)	(0.0463)	(0.0717)	(0.0604)
MNE	0.1632***	0.2117***	0.1332***	0.1506***	0.1939***	0.1228***
Non-US multinational	(0.0287)	(0.0440)	(0.0375)	(0.0291)	(0.0452)	(0.0380)
Additional controls	NO	NO	NO	YES	YES	YES
Observations	21,746	7,784	13,962	21,746	7,784	13,962
Test USA = MNE, <i>p</i> -value	0.0310	0.0758	0.2108	0.0528	0.0970	0.2508

Notes: The dependent variable in all columns is the log of IT capital per employee. The time period is 1995–2003. The estimation method in all columns is OLS. Standard errors in brackets under coefficients in all columns are clustered by establishment (i.e., robust to heteroskedasticity and autocorrelation of unknown form). All columns include a full set of three-digit industry dummies interacted with a full set of time dummies and the log of gross output. Additional controls include dummies for establishment age (interacted with a manufacturing dummy), region, multi-establishment group (interacted with ownership type) and IT survey. See online Table A1 for definition of IT using intensive sectors. “Test USA = MNE” is test of whether the coefficient on USA is significantly different from the coefficient on MNE.

***Significant at the 1 percent level.

**Significant at the 5 percent level.

*Significant at the 10 percent level.

address this issue more directly we will use explicit measures of management practices in Section IV.

C. Estimation of the IT Intensity Equation

Table 4 examines the regressions where the dependent variable is IT intensity (the log of the IT capital stock per worker). Column 1 shows that IT intensity is significantly higher in US firms than in both domestic firms and non-US multinationals, as was already suggested by Table 1. Column 2 presents the same regression for the sectors that intensively use IT, and column 3 for the other sectors. The difference between US and non-US multinationals is significant at the 10 percent level for the IT-using industries, but insignificant for the other sectors. The last three columns repeat the specifications but include a longer list of controls. The same pattern emerges: US firms are more IT intensive, especially in the IT-using sectors.

Our estimates of the production function and IT demand equation generates the same finding—US firms appear to have some advantage in their use of IT as revealed both by the higher coefficient on IT in the production function and their greater usage of IT capital.

parent. The IT capital interaction is robust to the inclusion of this measure of software capital (and its interaction with ownership status). For example, when we added software capital to a specification identical to column 1 of Table 4 the standard IT interaction with the United States remained positive and significant. In the pan-European database in the next section we have explicit measures of software applications such as ERP and Databases and also find our results robust to using these measures of software.

D. US Multinational Takeovers of UK Establishments

One concern with our empirical strategy is that US firms may “cherry pick” the best UK establishments. In other words, it is not the US multinational’s management that generates a higher IT coefficient but rather that American firms systematically take over UK establishments with higher output-IT elasticities. To look at this issue, we examined the subsample of establishments that were, at some point in our sample period, taken over by another firm in the IT-intensive sectors. We considered both US and non-US acquirers.⁴⁰

Note that the identification assumption here is *not* that establishments that are taken over are the same as establishments that are not taken over. We condition on a sample of establishments that are all taken over at some point in the sample period. Thus, we assume that US multinationals are not systematically taking over establishments that are more productive in their use of IT than non-US multinationals. We can empirically test this assumption by examining the characteristics—such as the IT level, IT growth, and IT productivity—of establishments that will be taken over by US multinationals in the pretakeover period relative to non-US multinationals. We will show that there is no evidence of such positive selection.⁴¹

In column 1 of Table 5, we start by estimating our standard production functions for all establishments that are eventually taken over in their *pretakeover* years (this is labeled “before takeover”). The coefficients on the observable factor inputs are similar to those for the whole sample in column 2 of Table 3. Unlike the full sample, though, the US and non-US ownership dummies are insignificant, suggesting that the establishments taken over by multinationals are not *ex ante* more productive than those acquired by domestic UK firms.

In column 2 of Table 5 we interact the IT capital stock with a US and a non-US multinational ownership dummy, again estimated on the *pretakeover* data. We see that neither interaction is significant—that is, *before* establishments are taken over by US firms they do not have unusually high IT coefficients. So, US firms also do not appear to be selecting establishments that already provide higher IT productivity. In column 3 we estimate production function specifications identical to column 1 but on the *posttakeover* sample. The US multinational ownership coefficient has now moved from being negative in the pretakeover period to being positive, implying a change in productivity of 10.1 percent. By contrast the non-US multinational coefficient hardly changes (it actually falls by 2 percent).

⁴⁰We have a larger number of observations “posttakeover” than “pretakeover” as there was a takeover wave at the beginning of our sample in the late 1990s associated with the stock market bubble and high-tech boom. For these establishments, we necessarily have a lot more posttakeover information than pretakeover information. We drop takeovers which resulted in no change of ownership status (e.g., a US multinational taking over another US multinational subsidiary—see online Appendix A).

⁴¹If US multinationals have higher IT productivity, why do we not observe some systematic selection of US firms taking over particular UK establishments? We show there is some weak evidence of negative selection which is consistent with a simple model (discussed below and in online Appendix B) of international transfer of management practices with fixed costs. It is likely this incentive is small in magnitude compared to the many other causes of international mergers and acquisitions. Statistically, the only variable which was significant in a takeover model was size: US multinationals were more likely to take over larger plants than non-US multinationals. IT and other factors were insignificant.

TABLE 5—UK PRODUCTION FUNCTIONS BEFORE AND AFTER TAKEOVERS

	(1)	(2)	(3)	(4)	(5)	(6)
Sample	Before takeover	Before takeover	After takeover	After takeover	After takeover	After takeover (drop UK domestic acquirers)
Dependent variable: ln (output per employee)	ln (Q/L)	ln (Q/L)	ln (Q/L)	ln (Q/L)	ln (Q/L)	ln (Q/L)
USA \times ln (C/L)		-0.0672		0.0541**		
USA takeover \times IT capital per employee		(0.0749)		(0.0273)		
MNE \times ln (C/L)		-0.0432		0.0073		
Non-US multinational takeover \times IT capital per employee		(0.0463)		(0.0150)		
USA	-0.0661	-0.1055	0.0353	0.0619		
USA takeover	(0.0663)	(0.0863)	(0.0402)	(0.0461)		
MNE	0.0321	-0.0009	0.0117	0.0205		
Non-US multinational takeover	(0.0565)	(0.0710)	(0.0298)	(0.0342)		
USA \times ln (C/L) one year after takeover					0.0192 (0.0378)	0.0191 (0.0562)
USA \times ln (C/L) two and three years after takeover					0.0661** (0.0294)	0.1303** (0.0573)
MNE \times ln (C/L) one year after takeover					-0.0091 (0.0197)	
MNE \times ln (C/L) two and three years after takeover					0.0115 (0.0162)	
USA one year after takeover					0.0019 (0.0542)	0.0014 (0.0716)
USA two and three years after takeover					0.0934* (0.0485)	0.0942 (0.0856)
MNE one year after takeover					-0.0178 (0.0411)	
MNE two and three years after takeover					0.0327 (0.0361)	

(Continued)

Column 4 is the posttakeover version of column 2 where we allow the coefficient on IT to differ by ownership status. As in the earlier results of Table 2, the interaction between IT and US ownership is positive and significant at the 5 percent level (and is significantly different from the IT coefficient of non-US multinationals at the 10 percent level). The test of the difference of the $US \times \ln(C/L)$ interaction before and after the takeover is significant at the 10 percent level (p -value = 0.097).⁴²

The fifth column of Table 5 breaks down the post takeover period into the first year after the takeover and the subsequent years.⁴³ The greater productivity of IT capital

⁴²We examined whether the US productivity advantage was because American firms were more aggressive at closing down less efficient establishments. Foster, Haltiwanger, and Krizan (2006) show that almost all aggregate US retail labor productivity growth in their sample is through this type of restructuring. In our data, although multinationals did close down more establishments post takeover than domestic takeovers, American firms did not seem to do this significantly more than other multinationals.

⁴³Note that throughout the table we drop the takeover year itself as we cannot determine the exact timing within the year when the takeover occurred.

TABLE 5—UK PRODUCTION FUNCTIONS BEFORE AND AFTER TAKEOVERS

(Continued)

	(1)	(2)	(3)	(4)	(5)	(6)
$\ln(C/L)$	0.0744**	0.0935**	0.0395***	0.0287***	0.0288***	0.0282
IT capital per employee	(0.0299)	(0.0432)	(0.0079)	(0.0088)	(0.0088)	(0.0224)
$\ln(M/L)$	0.5486***	0.5487***	0.6871***	0.6892***	0.6886***	0.7323***
Materials per employee	(0.0489)	(0.0481)	(0.0173)	(0.0173)	(0.0172)	(0.0292)
$\ln(K/L)$	0.1759***	0.1718***	0.0350**	0.0350**	0.0353**	-0.0108
Non-IT capital per employee	(0.0343)	(0.0335)	(0.0160)	(0.0159)	(0.0159)	(0.0431)
$\ln(L)$	-0.0185	-0.0215	-0.0117	-0.0111	-0.0112	-0.0358*
Labor	(0.0292)	(0.0276)	(0.0108)	(0.0108)	(0.0107)	(0.0213)
Observations	261	261	1,006	1,006	1,006	241
Test USA $\times \ln(C/L)$ = MNE $\times \ln(C/L)$, <i>p</i> -value		0.7037		0.0965		
Test USA = MNE, <i>p</i> -value	0.1637	0.1773	0.5979	0.4056		
Test (USA one year) $\times \ln(C/L)$ = (MNE one year) $\times \ln(C/L)$, <i>p</i> -value					0.4948	
Test (USA two plus years) $\times \ln(C/L)$ = (MNE two plus years) $\times \ln(C/L)$, <i>p</i> -value					0.0734	
Test USA one year = MNE one year, <i>p</i> -value					0.7463	
Test USA two plus years = MNE two plus years, <i>p</i> -value					0.2481	

Notes: The sample is all establishments in the IT-intensive sectors (online Table A1) who were taken over at some point (omitted base is “domestic takeovers”—UK firms taking over another firm). We drop takeovers that do not result in a change of ownership category (e.g., US takeovers of US firms, non-US MNE takeovers of non-US MNEs and domestic takeovers of domestic firms). The dependent variable is the log of gross output per employee. The time period is 1995–2003. The estimation method is OLS. Standard errors in brackets under coefficients are clustered by establishment. A takeover is defined as a change in the establishment foreign ownership marker or—for UK domestic establishment—as a change in the enterprise group marker. The “before” period is defined as the interval between one and three years before the takeover takes place. The “after” period is defined as the interval between one and three years after the takeover takes place. The year in which the takeover takes place is excluded from the sample. All columns include a full set of two-digit industry dummies interacted with time dummies and as additional controls: age, region dummies, a multiestablishment group dummy, an IT survey dummy, and controls for total takeover activity over the sample period. “Test USA $\times \ln(C/L)$ = MNE $\times \ln(C/L)$ ” is a test of whether the coefficient on USA $\times \ln(C/L)$ is significantly different from the coefficient on MNE $\times \ln(C/L)$, etc.

***Significant at the 1 percent level.

**Significant at the 5 percent level.

*Significant at the 10 percent level.

in establishments taken over by US multinationals is revealed only two and three years after takeover (this interaction is significant at the 5 percent level, whereas the interaction in the first year is insignificant). This is consistent with the idea that US firms take some time to reorganize before obtaining higher productivity gains from IT. Domestic and other multinationals again reveal no pattern, with all the dummies and interactions remaining insignificant.

The sample in Table 5 includes some multinational firms that are taken over by domestic UK firms, so a stronger test is to drop these observations and consider only takeovers by multinational firms. In column 6 we replicate the specification of column 5 for this smaller sample and again find that establishments taken over by US multinationals have a significantly higher coefficient on IT capital after two or more years than nonmultinational takeovers.

Although there is no evidence that US firms are “cherry picking” the better UK establishments, it is noticeable that the point estimates in columns 1 and 2 are

consistent with the idea that US firms may select the UK establishments that have *lower* IT coefficients in the production function, a form of negative selection. Although these point estimates are statistically insignificant, negative selection is consistent with a model where US firms are able to transfer their management practices to the plants they acquire. If this transfer has an element of fixed disruption cost, US firms will have a greater incentive to reorganize firms after takeover and so will be more willing to purchase badly managed firms that they can “turn around.” Online Appendix B discusses an extension to our basic model that has this feature.

IV. Firm-level Panel Data from Seven European Countries

A disadvantage of the UK establishment-level panel is that it does not contain direct information on management practices. To remedy this we constructed a second panel dataset across seven European countries that combined three main sources: the Center for Economic Performance (CEP) management survey, the Harte-Hanks IT panel, and the Amadeus database of firm accounts.

The CEP Management Survey.—In the summer of 2006 a team of 51 interviewers ran a management practices survey from the CEP in London on 4,003 firms across Europe, the United States, and Asia. In this paper we use data on the 1,633 firms from seven European countries (France, Germany, Italy, Poland, Portugal, Sweden, and the United Kingdom). Online Appendix A provides a detailed data description for the full sample, but we summarize relevant details here.

The management data were collected using the survey tool developed in Bloom and Van Reenen (2007). This survey collects information on 18 questions grouped into four broad areas of management practices. In this paper we focus on the four *people management* questions covering promotions, rewards, hiring, and fixing/firing bad performers. The reason for this focus is because of the case study and econometric evidence that effective use of IT requires changing several elements of the way that people are managed. First, there is an abundance of empirical evidence that IT is on average skill-biased and requires shedding less skilled workers, hiring more skilled workers and retraining incumbent workers. In addition to this skill upgrading, IT-enabled improvements usually require more worker flexibility inside the firm, with workers taking on new roles. Second, some theoretical work emphasizes that when there is uncertainty over how best to use a new technology, giving more discretion to employees with higher-powered rewards may be a way to efficiently exploit their private knowledge. Prendergast (2002) emphasized that higher-powered incentives (such as output-based remuneration rather than flat-rate salary) may be more common when the principal has uncertainty over what tasks an agent should be performing. Daron Acemoglu et al. (2007) argue that delegation becomes more attractive when there is uncertainty about the best way to use a new technology.

To operationalize these ideas we focus on four questions designed to pick up managerial attention to fixing/firing underperformers, aggressively promoting higher effort/ability employees (rather than just using tenure), offering higher-powered incentives to employees, and management effort in hiring talent. The questions emphasize the management of human capital similarly to the questions used by

Bresnahan, Brynjolfsson, and Hitt (2002). We also present robustness tests looking at other forms of management and organization (such as lean techniques, target-setting, and monitoring) and show that it is really people management that seems to matter for IT.

Firms are scored from a 1-to-5 scale on each question, with the scores then normalized into z-scores using the complete sample⁴⁴ so the questions can be aggregated together. Although it is plausible that higher scores reflect “better” management, we do not assume this. All we claim is that American firms have, on average, *different* people-management practices than European firms, and these types of practices are complementary with IT. The survey uses a *double-blind* technique to try to obtain unbiased accurate responses to the management survey questions. One part of this double-blind methodology is that managers were not told they were being scored during the telephone survey. This enabled scoring to be based on the interviewer’s evaluation of the firm’s actual practices, rather than their aspirations, the manager’s perceptions, or the interviewer’s impressions. To run this “blind” scoring we introduced the exercise as an interview about management practices, using open questions (e.g., “can you tell me how you promote your employees?”), rather than closed questions (e.g., “do you promote your employees on tenure [yes/no]?”). Furthermore, these questions target actual practices and examples, with the discussion continuing until the interviewer can make an accurate assessment of the firm’s typical practices based on these examples. Bloom and Van Reenen (2007) present extensive tests of the reliability of these management measures and their robustness to many different forms of psychological bias.⁴⁵

The Harte-Hanks Establishment-Level IT Panel.—We use an establishment-level IT data panel that comes from the European Ci Technology Database (CiDB) produced by the marketing and information company Harte-Hanks (H-H).⁴⁶ The H-H data has been collected annually for over 160,000 establishments across 14 European countries since the mid-1990s. They target all firms with 100 or more employees, obtaining about a 45 percent response rate. We use the data only for the firms we matched to those in the management survey (i.e., in France, Germany, Italy, Poland, Portugal, Sweden, and the United Kingdom). Bresnahan, Brynjolfsson, and Hitt (2002); Brynjolfsson and Hitt (2003); and Forman, Goldfarb, and Greenstein (2009), among others, have also previously used the US H-H data, typically matching the US data to a subsample of large publicly quoted firms in Compustat.

The H-H survey contains detailed hardware, equipment, and software information at the establishment level. We focus on using computers (PCs plus laptops) per worker as our key measure of IT intensity because this is available for all the establishments and is measured in a comparable way across time and countries.

⁴⁴The scores are normalized to have a mean of zero and a standard deviation of one across the sample of 4,050 firms.

⁴⁵An alternative and complementary way to measure management is the “organizational capital” approach of Corrado, Hulten, and Sichel (2005). This follows the approach of cumulating inputs (such as managerial time) analogously to the way we construct the IT capital stock for the UK establishment data.

⁴⁶H-H is a multinational that collects IT data primarily for the purpose of selling on to large producers and suppliers of IT. The fact that H-H sells this data on to major firms like IBM and Cisco exerts a strong market discipline on the data quality. Major discrepancies in the data are likely to be rapidly picked up when H-H customers’ sales force place calls using the survey data.

This computer-per-worker measure of IT has also been used by other papers in the microliterature on technological change (e.g., Beaudry, Doms, and Lewis 2006) and is highly correlated with other measures of IT use like the firm's total IT capital stock per worker.⁴⁷ We aggregate across establishments to form an estimate of the firm-level number of computers per worker.

The AMADEUS Firm-Level Accounts Panel.—The AMADEUS accounts database provides company accounts on essentially the population of public and private firms in Europe. It has information for most companies on sales, employment, and fixed assets and has been used in previous papers to estimate production functions (e.g., Bloom and Van Reenen 2007, and de Loecker 2011). AMADEUS is constructed primarily from the mandatory national registries of companies.

The Combined European Firm-Level Panel Dataset.—We match 720 of the firms in our management survey to the H-H data and accounting data. There appeared to be no sample selection bias in comparing US versus non-US multinationals (see online Appendix A). In particular, better managed firms and more productive firms were no more likely to be in the IT subsample compared to the rest of the CEP survey. We estimate our regressions over the years 1999 to 2006. Panel C of online Table A2 presents some descriptive statistics. As with the UK establishment database, compared to other multinationals, US multinationals are larger, more productive, and have higher IT intensity. They also tend to have better people management scores (see next Section). We also have information on the proportion of college educated workers, which is also higher in the US than elsewhere. Consequently, as a robustness check for technology-skill complementarity, we control for human capital and its interaction with IT in some regressions.

V. Results from a Cross-European Firm-Level Panel

The results so far suggest that US-owned establishments have a higher elasticity of output with respect to IT, even after taking over existing establishments. This implies there may be an unobserved factor that is more abundant in American firms and that is complementary with IT. In this section we explore the idea that people-management practices constitute this previously unobserved factor and use our survey instrument to measure it. In the first subsection we discuss some descriptive statistics, and in the second subsection we offer some econometric results consistent with our key hypothesis.

A. People Management in US Firms Compared to Other Countries'

Before we present the results it is worth considering some supporting evidence on the different internal management of American firms compared to those in Europe and Asia. Remember that we choose these people-management aspects because the econometric and case-study evidence suggest that these features of the firm are

⁴⁷For example, in our establishment-level data a regression of $\ln(\text{IT capital stock per employee})$ on the $\ln(\text{proportion of employees using computers})$ gives a coefficient of 0.63.

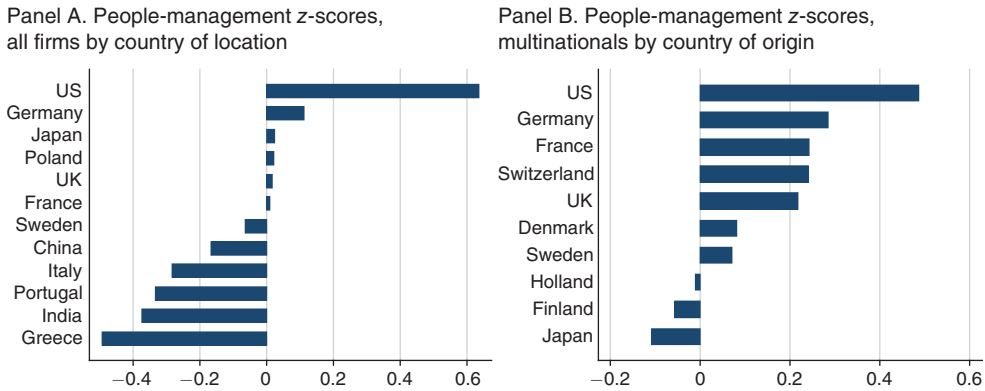


FIGURE 3

Notes: In Figure 3, panels A and B, the “People-management z-score” is the average z-score score for the 4 management practices on people management, covering “Managing human capital,” “Rewarding high performance,” “Removing poor performers,” and “Promoting high performers.” This is normalized to have a firm-level mean of zero standard deviation of 1. The sample in panel A is all 4,050 firms sorted according to country of location. The sample in panel B is the subset of 618 multinational subsidiaries located in France, Germany, Italy, Poland, Portugal, Sweden, and the United Kingdom, sorted according to country of origin and plotted only for origin countries with at least 25 firms in the sample.

particularly important for effectively using IT, which frequently requires substantial changes in the way that employees work.

In Figure 3, panels A and B provide new evidence on the people-management scores of 4,050 firms in the United States, Asia, and Europe. In Figure 3 panel A, we see that firms based in the United States have much higher scores than firms in other countries—over half a standard deviation on average. In Figure 3 panel B we examine a subsample of the data, plotting the average people-management scores of subsidiaries located in our seven European countries by multinational origin.⁴⁸ Interestingly, the affiliates of US multinationals in Europe tend to have much higher people-management scores than those of other countries. This is consistent with the idea that US firms are able to transfer some of their practices overseas to their subsidiary operations.⁴⁹ Local labor market regulations influence people-management practices but do not completely determine them (Bloom et al. forthcoming). If they did, there would be no systematic difference in the management practices of US subsidiaries in Europe compared to other firms.

B. Results

Basic Results.—Table 6 contains the results from the European panel. In columns 1 to 6 we estimate the production function, and in the final two columns the

⁴⁸ A multinational source country had to have at least 25 subsidiaries in the sample to be included in the graph.

⁴⁹ The high people-management ratings for some countries such as Germany may appear surprising given their high degree of labor market regulation. This arises because the average scores for management practices as a whole in Germany are high (although they are relatively higher in operations). Bloom and Van Reenen (2007) relate this to a combination of relatively high skill levels and few primogeniture family firms.

TABLE 6—EUROPEAN FIRM-LEVEL PANEL DATA WITH DIRECT MEASURES OF MANAGEMENT

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Dependent variable	$\ln(Q/L)$	$\ln(Q/L)$	$\ln(Q/L)$	$\ln(Q/L)$	$\ln(Q/L)$	$\ln(Q/L)$	$\ln(C/L)$	$\ln(C/L)$
Fixed effects	NO	NO	NO	NO	YES	YES	NO	NO
USA $\times \ln(C/L)$		0.1790**		0.0784	0.0518	0.0192		
USA ownership \times computers per employee		(0.0733)		(0.0720)	(0.0713)	(0.0785)		
MNE $\times \ln(C/L)$		-0.0263		-0.0235	0.0218	0.0235		
Non-US multinational \times computers per employee		(0.0586)		(0.0553)	(0.0547)	(0.0550)		
People management			0.0271	0.0271				0.1268***
			(0.0219)	(0.0219)				(0.0353)
People management $\times \ln(C/L)$			0.1451***	0.1404***	0.1284*	0.0994*		
People management \times computers per employee			(0.0331)	(0.0344)	(0.0773)	(0.0581)		
$\ln(K/L)$	0.2401***	0.1838***	0.1782***	0.1791***	0.2347**	0.2316***		
Non IT capital per employee	(0.0163)	(0.0284)	(0.0276)	(0.0276)	(0.0926)	(0.0882)		
$\ln(L)$	-0.0182	0.0421	0.0421	0.0409	-0.2182	-0.2347		
Labor	(0.0162)	(0.0360)	(0.0344)	(0.0349)	(0.2600)	(0.2497)		
$\ln(C/L)$		0.1256***	0.1430***	0.1463***	-0.0493	-0.2282		
Computers per employee		(0.031)	(0.0284)	(0.0303)	(0.0596)	(0.1738)		
USA	0.2548***	0.0779	0.1111**	0.0837*			0.2601***	0.2150***
USA ownership	(0.0438)	(0.0481)	(0.0446)	(0.046)			(0.0742)	(0.0732)
MNE	0.1909***	0.1597***	0.1604***	0.1618***			0.0492	0.0367
Non-US multinational	(0.0304)	(0.0363)	(0.0355)	(0.0357)			(0.0596)	(0.0591)
$\ln(\text{degree})$		0.0433**	0.0375**	0.0370**			0.0585**	0.0359
Percentage employees with a college degree		(0.0183)	(0.0184)	(0.0184)			(0.0293)	(0.0296)
$\ln(\text{degree}) \times \ln(C/L)$						0.0700		
Percentage employees with a college degree \times computers per employee						(0.0484)		
Observations	9,463	2,555	2,555	2,555	2,555	2,555	2,555	2,555
Test USA $\times \ln(C/L) =$								
MNE $\times \ln(C/L)$, <i>p</i> -value		0.0189		0.2419	0.6360	0.9565		
Test USA = MNE, <i>p</i> -value	0.1789	0.1206	0.3094	0.1264			0.0095	0.0253

Notes: The dependent variable in columns 1 to 6 is the log of sales per employee, and in columns 7 and 8 is the log of computers per employee. The time period is 1999–2006, containing data from France, Germany, Italy, Poland, Portugal, Sweden, and the UK. The estimation method in all columns is OLS. Columns 5 and 6 include firm-level fixed effects. Standard errors in brackets under coefficients in all columns are clustered by firm (i.e., robust to heteroskedasticity and autocorrelation of unknown form). All columns include a full set of three-digit industry dummies, country dummies interacted with a full set of time dummies, and a public listing indicator. Columns 2 to 8 are weighted by the survey coverage rate in the Harte-Hanks data, plus include a fifth-order Taylor expansion for the coverage ratio to control for any potential survey bias. “Test USA $\times \ln(C/L) =$ MNE $\times \ln(C/L)$ ” is a test of whether the coefficient on USA $\times \ln(C/L)$ is significantly different from the coefficient on MNE $\times \ln(C/L)$, etc. 720 firms in all columns except column 1 where there are 1,828 firms.

***Significant at the 1 percent level.

**Significant at the 5 percent level.

*Significant at the 10 percent level.

IT intensity equation. Column 1 estimates a basic productivity equation controlling only for capital, labor, ownership status, and some basic controls (country dummies interacted with time dummies, three-digit industry dummies, and listing status). As with the UK establishment data, US multinational subsidiaries have higher measured total factor productivity than other multinationals (and domestic firms). The data is consistent with constant returns to scale (i.e., the coefficient on labor is insignificant). The point estimates are much larger than for the establishment-level data because materials are not included as an explanatory variable, as this information

is not available in most company accounts. If materials are included, the point estimates on the subsample look similar to those for the establishment-level data.⁵⁰

The second column of Table 6 uses the subsample of the data where we observe IT (i.e., the sample that overlaps with the H-H dataset). First we follow Table 2 and simply interact the ownership dummies with the IT measure. Exactly as we saw in the UK establishment panel, the coefficient on IT is significantly higher for US multinationals compared to non-US multinationals (and also to domestic firms). Column 3 replaces the multinational interactions with IT with our measures of people-management practices and their interaction with IT intensity. As the model predicts, there is a positive and significant interaction between people management and IT intensity. Column 4 is the key column that includes both sets of interactions. We find that conditional on the management interactions, the coefficient on the interaction of IT and US ownership has dropped by more than half in magnitude and is now insignificantly different from zero. This is a key result: it suggests that the reason that we observed a higher coefficient on IT for US multinationals in column 2 was because: (i) they have higher levels of people management and (ii) there is a complementarity between IT and people management.⁵¹

Column 5 of Table 6 repeats the specification from column 4 but now includes a full set of firm fixed effects. The pattern is broadly the same, although the precision of the estimates has fallen, as would be expected when we rely solely on within-firm variation.⁵² The interaction between IT and people management remains significant at the 10 percent level, whereas the coefficient on the interaction between IT and US ownership is now only 0.052 and completely insignificant.

The final two columns of Table 6 present the regressions where IT intensity is the dependent variable. Column 7 shows that US firms are much more IT intensive than other multinationals and domestic firms. The people-management variable also has a strong and positive correlation with IT intensity as shown in the column 8. In this final column the US coefficient falls from 0.260 to 0.215, indicating that part of the higher IT intensity in US multinationals is due to the higher levels of people management.

Technology-Skill Complementarity.—There is a large literature showing that new technologies are complementary with skills (e.g., Autor, Katz, and Krueger 1998). If US firms have higher levels of skills, could this simply explain our results? Fortunately, the CEP management survey contained a measure of the proportion of employees with college degrees. We include this variable throughout Table 6 and find it to be consistently positive in the production function, as we would expect from basic human capital theory. In column 6 we also include the interaction of this human capital measure with IT. The IT \times skills interaction enters with a positive but

⁵⁰For example, including materials in column 1 specification reduces the sample size to 4,577 observations. The coefficient (standard errors) on capital, US and non-US multinational ownership, and materials were 0.1106 (0.0135), 0.1128 (0.0421), 0.0574 (0.0220), and 0.5269 (0.0229), respectively. If computers are included in the regression, the coefficient (standard error) on this variable is 0.0254 (0.0185).

⁵¹If we drop the interactions and ownership variable, the people management score in levels is positively and significantly related to productivity at the 10 percent level: a coefficient of 0.039 with a standard error of 0.023.

⁵²Note that the management and ownership status variables are cross-sectional, so the linear terms are absorbed by the fixed effects, even though their interaction with IT is still identified.

insignificant coefficient, but the management interaction with IT remains robust to this extra interaction.

In the UK establishment panel the main control for labor quality is the inclusion of establishment-specific fixed effects, as we have no direct measure of skill. As an alternative, we assume that wages reflect marginal products of workers, so that conditioning on the average wage in the establishment is sufficient to control for human capital.⁵³ When entered into a specification identical to that of column 1 of Table 3, the average wage is highly significant, and the interaction between the average wage and IT capital is positive and significant at the 10 percent level, consistent with technology-skill complementarity. The interaction between the US dummy and average wages in the establishment is significant at the 10 percent level (a coefficient of 0.0119 and a standard error of 0.0063). Nevertheless, even in the presence of these skills controls, the coefficient on the US ownership and IT interaction remains significantly positive (0.0279 with a standard error of 0.0133). Consequently, we do not believe that our results reflect only technology-skill complementarity.

Other Dimensions of Management Practice.—We argued on ex ante grounds that people management was likely to be an organizational feature complementary to IT. In Table C2 in the online Appendix we examine the interactions of IT with other aspects of management such as shopfloor operations, targets, monitoring, and combinations across all 18 questions. Although these interactions are positive, none is significant or as strong as the people-management interaction.

Other Confounding Factors.—We checked for a large number of other confounding factors that could be correlated with management practices and be driving the results on the interaction with IT. These included average hours worked, union strength, and different types of software (e.g., Enterprise Resource Planning). Although these were systematically different in European and US firms, they did not change the IT and management results.

So in summary, the evidence from the European panel has the same basic pattern of results we saw in the UK establishment panel. US firms appear to have some advantage in IT. The new piece of information is that this advantage appears to be linked with their superior people-management practices that are complementary with IT, and this explains the higher coefficient on IT for US firms observed in the earlier tables.

VI. Conclusions

Why did Europe not follow the American IT-led productivity acceleration after 1995? We provide econometric evidence in line with the hypothesis that US people-management practices were a reason for this difference, as has been suggested by Blanchard (2004) and others. Using two rich micropanel, we show robust evidence

⁵³The problem is that wages may control for “too much,” as some proportion of wages may be related to non-human capital variables. For example, in many bargaining models, firms with high productivity will reward even homogenous workers with higher wages (for example, see Van Reenen 1996, on sharing the quasi-rents from new technologies).

that US multinationals obtain higher productivity from IT than non-US multinationals (or domestic firms) in Europe. In the first dataset (of UK establishments), we found that the stronger association of IT with productivity for US firms is focused in the same “IT-using intensive” industries, such as retail and wholesale, that largely accounted for the US productivity acceleration since the mid-1990s. These results were robust to examining establishments that were taken over by other firms: US firms that took over establishments have significantly greater IT productivity relative to non-US multinationals that took over statistically similar establishments. In the second dataset of firms across seven European countries, we showed that US firms had higher levels of people management (which was complementary with IT) and this accounted for the American advantage in IT use.

Taken together, this suggests that part of the IT-related productivity gains underlying the post-1995 period is related to the management practices of US firms rather than simple natural advantage (geographical, institutional, or otherwise) of being located in the US environment. US firms appear to have transplanted these management practices abroad, so that their overseas subsidiaries also enjoyed a productivity miracle. Back of the envelope calculations suggest that we can account for about half of the US-EU difference in productivity growth in the decade after 1995 using our estimates.

There remain many outstanding issues and research questions. First, understanding what are the determinants of the heterogeneous management practices between firms, industries, and nations is a vitally important question. Theory has outrun econometric work here, but this is currently an area of our active research.

A second and related question is why do US firms have different people-management practices from European ones? One result from Bloom and Van Reenen (2007) is that US firms are “better managed” in general, because of the higher levels of competition in their domestic markets and the more limited involvement of primogeniture family firms (family-owned firms where, in the second generation or beyond, the CEO is the eldest son). But US firms also appear to be particularly strong on people management. One reason seems to be the greater supply of human capital in the United States. Across firms and industries the intensity of graduate-level employees is strongly associated with better people-management practices. Another reason seems to be lower levels of labor market regulation in the US: labor flexibility is significantly and positively correlated with better people-management across countries in our data.⁵⁴

This management gap also appears to be a long standing phenomenon. For example, the Marshall Plan productivity mission of 1947 wrote: “*Efficient management is the single most significant factor in the American productivity advantage.*” This implies the US productivity surge was the effect of a rapid increase in IT intensity, driven by the accelerating fall in IT prices since 1995, which better suited US firms with their strong people-management skills. The rate of decline of IT prices appears to have slowed since 2005, and this may have brought an end to the US productivity miracle. If this period is historically specific, then the wave of US takeovers

⁵⁴ See Botero et al. (2004), Gust and Marquez (2004), and Bloom et al. (forthcoming) on cross-country labor regulations. In our data we find a cross-country correlation of 0.71 between the World Bank index of employment flexibility and people-management practices.

in Europe may slow down or be reversed. Alternatively, if another wave of rapid technological change occurs, then our results suggest that US firms may once again enjoy a period of accelerated productivity growth as their people-management practices allow them to better exploit new technologies.

A final remark is that our framework has implications for firms outside Europe. For example, we would expect to see the same US productivity advantage in IT for American multinationals in the US (or indeed Asia) compared to non-US multinationals.

Despite this need for further research we believe our article has made some inroads into one of the most puzzling episodes in the last two decades: the explanation of the US “productivity miracle.”

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